

1 Sec. 1. 30 V.S.A. § 201 is amended to read:

2 § 201. DEFINITIONS

3 ~~(a) As used in this chapter, the word “company” or “companies”:~~

4 (1) “Company” or “companies” means and includes individuals,
5 partnerships, associations, corporations and municipalities, owning or
6 conducting any public service business or property used in connection
7 therewith and covered by the provisions of this chapter. The term “company”
8 or “companies” also includes electric cooperatives organized and operating
9 under chapter 81 of this title, the Vermont public power supply authority to the
10 extent not inconsistent with chapter 84 of this title, and the Vermont
11 Hydro-electric Power Authority to the extent not inconsistent with chapter 90
12 of this title. In the context of actions requiring prior approval under section
13 107 of this title, the term “company” shall also mean any individual,
14 partnership, association, corporation, group, syndicate, operating division, joint
15 stock company, trust, other entity, or municipality which would be defined as a
16 company pursuant to this section if such approval were to be granted.

17 ~~(b) As used in this chapter, “energy”~~ (2) “Energy” means not only the
18 traditional scientific characteristic of “ability to do work” but also the
19 substances or processes used to produce heat, light, or motion, including ~~but~~
20 ~~not being limited to:~~ petroleum or other liquid fuels; natural or synthetic fuel

1 gas; solid carbonaceous fuels; solar radiation; geothermal sources; nuclear
2 sources; biomass; organic waste products; wind; or flowing water.

3 (3) “Least cost integrated planning” means meeting the public’s need
4 for energy services, after safety concerns are addressed, at the lowest present
5 value life cycle cost, including environmental and economic costs.

6 Sec. 2. 30 V.S.A. § 209 is amended to read:

7 § 209. JURISDICTION; GENERAL SCOPE

8 * * *

9 (d) Energy efficiency.

10 (1) Programs and measures. The Department of Public Service, any
11 entity appointed by the Board under subdivision (2) of this subsection, all gas
12 and electric utility companies, and the Board upon its own motion, are
13 encouraged to propose, develop, solicit, and monitor energy efficiency ~~and,~~
14 conservation, and demand management programs and measures, including
15 appropriate combined heat and power systems that result in the conservation
16 and efficient use of energy and meet the applicable air quality standards of the
17 Agency of Natural Resources. Such programs and measures, and their
18 implementation, may be approved by the Board if it determines they will be
19 beneficial to the ratepayers of the companies after such notice and hearings as
20 the Board may require by order or by rule. The Department of Public Service
21 shall investigate the feasibility of enhancing and expanding the efficiency

1 programs of gas utilities and shall make any appropriate proposals to the
2 Board. **In this section, “demand management” means demand-side**
3 **strategies and practices that reduce peak electric and natural gas demand**
4 **while supporting cost-effective use of existing utility infrastructure. These**
5 **strategies and practices may include reducing the maximum demand and**
6 **modifying the coincident peak demand of one or more classes of service to**
7 **meet the system’s capability for a given period.**

8 (2) Appointment of independent efficiency entities.

9 (A) Electricity and natural gas. In place of utility-specific programs
10 developed pursuant to this section and section 218c of this title, the Board
11 shall, after notice and opportunity for hearing, provide for the development,
12 implementation, and monitoring of gas and electric energy efficiency ~~and,~~
13 conservation, **and demand management** programs and measures, including
14 programs and measures delivered in multiple service territories, by one or
15 more entities appointed by the Board for these purposes. The Board may
16 include appropriate combined heat and power systems that result in the
17 conservation and efficient use of energy and meet the applicable air quality
18 standards of the Agency of Natural Resources. Except with regard to a
19 transmission company, the Board may specify that the appointment of an
20 energy efficiency utility to deliver services within an electric utility’s service

1 territory satisfies that electric utility’s corresponding obligations, in whole or in
2 part, under section 218c of this title and under any prior orders of the Board.

3 (B) Thermal energy and process-fuel customers. The Board shall
4 provide for the coordinated development, implementation, and monitoring of
5 cost-effective efficiency and conservation programs to thermal energy and
6 process-fuel customers on a whole buildings basis by one or more entities
7 appointed by the Board for this purpose.

8 (i) In this section, “thermal energy” means the use of fuels to
9 control the temperature of space within buildings and to heat water.

10 (ii) Periodically on a schedule directed by the Board, the
11 appointed entity or entities shall propose to the Board a plan to implement this
12 subdivision (d)(2)(B). The proposed plan shall comply with subsections
13 (e)-(g) of this section and shall be subject to the Board’s approval. The Board
14 ~~shall~~ need not conduct the review of the proposed plan as a contested case
15 under 3 V.S.A. chapter 25 but shall provide notice and an opportunity for
16 written and oral comments to the public and affected parties and State
17 agencies.

18 (3) Energy efficiency charge; regulated fuels. In addition to its existing
19 authority, the Board may establish by order or rule a volumetric charge to
20 customers for the support of energy efficiency, conservation, and demand
21 management programs that meet the requirements of section 218c of this title.

1 The charge shall be known as the energy efficiency charge, shall be shown
2 separately on each customer's bill, and shall be paid to a fund administrator
3 appointed by the Board and deposited into an Electric Efficiency Fund. When
4 such a charge is shown, notice as to how to obtain information about energy
5 efficiency programs approved under this section shall be provided in a manner
6 directed by the Board. This notice shall include, at a minimum, a toll-free
7 telephone number, and to the extent feasible shall be on the customer's bill and
8 near the energy efficiency charge.

9 * * *

10 (B) The charge established by the Board pursuant to this subdivision
11 (3) shall be in an amount determined by the Board by rule or order that is
12 consistent with the principles of least cost integrated planning as ~~defined~~ stated
13 in section 218c of this title.

14 (i) As circumstances and programs evolve, the amount of the
15 charge shall be reviewed for unrealized energy efficiency, conservation, and
16 demand management potential and shall be adjusted as necessary in order to
17 realize all reasonably available, cost-effective energy efficiency, conservation,
18 and demand management savings and benefits.

19 (ii) In setting the amount of the charge and its allocation, the
20 Board shall determine an appropriate balance among the following objectives;
21 provided, however, that particular emphasis shall be accorded to the first four

1 of these objectives: reducing **the size of future power purchases overall**
2 **energy consumption**; reducing the generation of greenhouse gases; limiting
3 the need to upgrade the State’s transmission and distribution infrastructure;
4 minimizing the costs of **electricity energy**; providing efficiency ~~and~~,
5 conservation, and demand management as a part of a comprehensive resource
6 supply strategy; **reducing overall energy consumption and the costs of**
7 **non-electrical energy**; providing the opportunity for all Vermonters to
8 participate in efficiency and conservation programs; and the value of targeting
9 efficiency ~~and~~, conservation, and demand management efforts to locations,
10 markets, or customers where they may provide the greatest value.

11 (iii) Within a program that meets the requirements of this
12 subdivision (B), the charge may support **switching an end user of thermal**
13 **energy from an unregulated fuel to electrical energy promoting the**
14 **adoption of electric thermal or electric transportation technologies, or**
15 **both, if, after investigation in accordance with Sec. 4 of this act, the Board**
16 **determines that energy efficiency utilities should provide incentives for**
17 **one or both of these technologies and that it is appropriate to use the**
18 **charge to support such incentives. However, the charge may not**
19 **otherwise be used to support fuel-switching.**

20 (iv) The Board, by rule or order, shall establish a process by which
21 a customer who pays an average annual energy efficiency charge under this

1 subdivision (3) of at least \$5,000.00 may apply to the Board to self-administer
2 energy efficiency through the use of an energy savings account which shall
3 contain a percentage of the customer's energy efficiency charge payments as
4 determined by the Board. The remaining portion of the charge shall be used
5 for systemwide energy benefits. The Board in its rules or order shall establish
6 criteria for approval of these applications.

7 (4) Contract or order of appointment. Appointment of an entity under
8 subdivision (2) of this subsection may be by contract or by an order of
9 appointment. An appointment, whether by order of appointment or by
10 contract, may only be issued after notice and opportunity for hearing. An order
11 of appointment shall be for a limited duration not to exceed 12 years, although
12 an entity may be reappointed by order or contract. An order of appointment
13 may include any conditions and requirements that the Board ~~deems~~ considers
14 appropriate to promote the public good and that are consistent with section
15 202a of this title and the requirements of this section. For good cause, after
16 notice and opportunity for hearing, the Board may amend or revoke an order of
17 appointment.

18 * * *

19 (e) Thermal energy and process fuel efficiency funding.

20 * * *

1 (2) If a program combines regulated fuel efficiency services with
2 unregulated fuel efficiency services supported by funds under this section, the
3 Board shall allocate the costs of the program among the funding sources for the
4 regulated and unregulated fuel sectors in proportion to the benefits provided to
5 each sector.

6 (3) In this ~~subsection~~ section:

7 (A) “Efficiency services” includes the establishment of a statewide
8 information clearinghouse under subsection (g) of this section.

9 (B) “Regulated fuels” means electricity and natural gas delivered by
10 a regulated utility.

11 (C) “Unregulated fuels” means fuels used by thermal energy and
12 process fuel customers other than electricity and natural gas delivered by a
13 regulated utility.

14 (f) Goals and criteria; all energy efficiency programs. With respect to all
15 energy efficiency programs approved under this section, the Board shall:

16 (1) Ensure that all retail consumers, regardless of retail electricity, gas,
17 or heating or process fuel provider, will have an opportunity to participate in
18 and benefit from a comprehensive set of cost-effective energy efficiency,
19 conservation, and **demand** management programs and initiatives designed to
20 overcome barriers to participation;

1 (2) Require that continued or improved efficiencies be made in the
2 production, delivery, and use of energy efficiency services, including the use
3 of compensation mechanisms for any energy efficiency entity appointed under
4 subdivision (d)(2) of this section that are based upon verified savings in energy
5 usage and demand, and other performance targets specified by the Board. The
6 linkage between compensation and verified savings in energy usage and
7 demand (and other performance targets) shall be reviewed and adjusted not
8 less than triennially by the Board;.

9 (3) Build on the energy efficiency expertise and capabilities that have
10 developed or may develop in the State;.

11 (4) Ensure that, in coordination with distribution utilities, appointed
12 energy efficiency utilities promote demand-side program initiatives and market
13 strategies that support the adoption by retail customers of cost-effective energy
14 measures that reduce energy costs and greenhouse gas emissions on a
15 life-cycle basis.

16 (5) Promote demand-side program initiatives and market strategies that
17 reduce peak electric and peak natural gas demand while supporting
18 cost-effective use of existing utility system infrastructure.

19 (6) Coordinate the provision of energy efficiency, conservation, and
20 **demand** management with customer decision-making **about on-site energy**
21 **production** options.

1 (7) Promote program initiatives and market strategies that address the
2 needs of persons or businesses facing the most significant barriers to
3 participation, including those who do not own their place of residence;

4 ~~(5)~~(8) Promote and ensure coordinated program delivery, including
5 coordination with ~~low income~~ low-income weatherization programs, entities
6 that fund and support affordable housing, regional and local efficiency entities
7 within the State, other efficiency programs, and utility programs;

8 ~~(6)~~(9) Consider innovative approaches to delivering energy efficiency,
9 including strategies to encourage third party financing and customer
10 contributions to the cost of efficiency measures;

11 ~~(7)~~(10) Provide a reasonably stable multiyear budget and planning cycle
12 in order to promote program improvement, program stability, enhanced access
13 to capital and personnel, improved integration of program designs with the
14 budgets of regulated companies providing energy services, and maturation of
15 programs and delivery resources;

16 ~~(8)~~(11) Approve programs, measures, and delivery mechanisms that
17 reasonably reflect current and projected market conditions, technological
18 options, and environmental benefits;

19 ~~(9)~~(12) Provide for delivery of these programs as rapidly as possible,
20 taking into consideration the need for these services, and cost-effective
21 delivery mechanisms;

1 ~~(10)~~(13) Provide for the independent evaluation of programs delivered
2 under subsection (d) of this section;

3 ~~(11)~~(14) Require that any entity appointed by the Board under
4 subsection (d) of this section deliver Board-approved programs in an effective,
5 efficient, timely, and competent manner and meet standards that are consistent
6 with those in section 218c of this title, the Board’s orders in Public Service
7 Board docket 5270, and any relevant Board orders in subsequent energy
8 efficiency proceedings;

9 ~~(12)~~(15) Require verification, on or before January 1, 2003, and every
10 three years thereafter, by an independent auditor of the reported energy and
11 capacity savings and cost-effectiveness of programs delivered by any entity
12 appointed by the Board to deliver energy efficiency programs under
13 subdivision (d)(2) of this section;

14 ~~(13)~~(16) Ensure that any energy efficiency program approved by the
15 Board shall be reasonable and cost-effective;

16 ~~(14)~~(17) Consider the impact on retail electric rates and bills of
17 programs delivered under subsection (d) of this section and the impact on fuel
18 prices and bills;

19 ~~(15)~~(18) Ensure that the energy efficiency, conservation, and demand
20 management programs implemented under this section are consistent with
21 section 202a of this title and are designed to make continuous and proportional

1 progress toward attaining the overall State building efficiency goals established
2 by 10 V.S.A. § 581, by promoting all forms of energy end-use efficiency,
3 conservation, and **demand** management and comprehensive sustainable
4 building design.

5 (g) Thermal energy and process fuel efficiency programs; additional
6 criteria. With respect to energy efficiency programs delivered under this
7 section to thermal energy and process fuel customers, the Board shall:

8 (1) ~~ensure~~ Ensure that programs are delivered on a whole-buildings
9 basis to help meet the State’s building efficiency goals established by
10 10 V.S.A. § 581 and to reduce greenhouse gas emissions from thermal energy
11 and process fuel use in Vermont;

12 (2) ~~require~~ Require the establishment of a statewide information
13 clearinghouse to enable effective access for customers to and effective
14 coordination across programs. The clearinghouse shall serve as a portal for
15 customers to access thermal energy and process fuel efficiency services and for
16 coordination among State, regional, and local entities involved in the planning
17 or delivery of such services, making referrals as appropriate to service
18 providers and to entities having information on associated environmental
19 issues such as the presence of asbestos in existing insulation;

1 (3) ~~in~~ In consultation with the Agency of Natural Resources, establish
2 annual interim goals starting in 2014 to meet the 2017 and 2020 goals for
3 improving the energy fitness of housing stock stated in 10 V.S.A. § 581(1);

4 (4) ~~ensure~~ Ensure the monitoring of the State’s progress in meeting the
5 goals of 10 V.S.A. § 581(1). This monitoring shall be performed according to
6 a standard methodology and on a periodic basis that is not less than annual.

7 * * *

8 Sec. 3. 30 V.S.A. § 218c is amended to read:

9 § 218c. LEAST COST INTEGRATED PLANNING

10 (a)(1) A “least cost integrated plan” for a regulated electric or gas utility is
11 a plan ~~for meeting the public’s need for energy services, after safety concerns~~
12 ~~are addressed, at the lowest present value life cycle cost, including~~
13 ~~environmental and economic costs, that meets the definition of least cost~~
14 integrated planning through a strategy combining investments and
15 expenditures on energy supply, transmission, and distribution capacity,
16 transmission and distribution efficiency, and comprehensive energy efficiency
17 programs. Economic costs shall be assessed with due regard to:

18 (A) the greenhouse gas inventory developed under the provisions of
19 10 V.S.A. § 582;

20 (B) the State’s progress in meeting its greenhouse gas reduction
21 goals;

1 (C) the value of the financial risks associated with greenhouse gas
2 emissions from various power sources; and

3 (D) consistency with section 8001 (renewable energy goals) of this
4 title.

5 (2) “Comprehensive energy efficiency programs” shall mean a
6 coordinated set of investments or program expenditures made by a regulated
7 electric or gas utility or other entity as approved by the Board pursuant to
8 subsection 209(d) of this title to meet the public’s need for energy services
9 through efficiency, conservation or load management in all customer classes
10 and areas of opportunity which is designed to acquire the full amount of cost
11 effective savings from such investments or programs.

12 (b) Each regulated electric or gas company shall prepare and implement a
13 least cost integrated plan for the provision of energy services to its Vermont
14 customers. At least every third year on a schedule directed by the Public
15 Service Board, each such company shall submit a proposed plan to the
16 Department of Public Service and the Public Service Board. The Board, after
17 notice and opportunity for hearing, may approve a company’s least cost
18 integrated plan if it determines that the company’s plan complies with the
19 requirements of subdivision (a)(1) of this section and is reasonably consistent
20 with achieving the goals and targets of subsection 8005(d)(2017 SPEED goal;
21 total renewables targets) of this title.

1 * * *

2 Sec. 4. ENERGY EFFICIENCY; FUEL-SWITCHING; **DEMAND**
3 MANAGEMENT; INVESTIGATION

4 (a) ~~On or before December 15, 2014, The~~ Public Service Board shall
5 conduct and complete a **two-stage** investigation on the implementation of
6 30 V.S.A. § 209 as amended by this act **whether, as a means of advancing**
7 **State energy policy as described in 30 V.S.A. § 202a, energy efficiency**
8 **utilities should be authorized to promote adoption of electric thermal or**
9 **electric transportation technologies, or both, and on the appropriate role**
10 **of ratepayers in supporting the adoption of these technologies.**

11 (b) The Board need not conduct the investigation as a contested case under
12 3 V.S.A. chapter 25 but shall provide notice and an opportunity for written and
13 oral comments to the public and affected parties and State agencies. **Each**
14 **stage of the investigation shall include one or more informal hearings, also**
15 **known as workshops, at which members of the public, affected parties,**
16 **and State agencies may attend and participate.**

17 (c) The **first stage of the investigation, to be completed on or before**
18 **October 1, 2014,** shall consider each of the following and any other issue the
19 Board determines relevant:

20 (1) **Whether efforts to promote the adoption of electric thermal and**
21 **electric transportation technologies will provide electric ratepayers and**

1 the State as a whole cost-effective energy savings and greenhouse gas
2 emission reductions consistent with the goals of 10 V.S.A. §§ 578 and 581.

3 In this section, the phrases “electric thermal and electric transportation
4 technologies” and “electric thermal or electric transportation
5 technologies” include air source heat pumps and electric vehicles.

6 (2) the What benefits and costs, if any, that may would accrue to
7 electric ratepayers and the State and the environment as a whole and
8 individually from the deployment adoption of new electric thermal and
9 electric transportation technologies, and the benefits and costs from those
10 technologies that may accrue to the State and to the environment; that use
11 electric generation, transmission, and distribution infrastructure to
12 reduce the consumption of fossil fuels in the heating and transportation
13 sectors.

14 (3) the What conditions, if any, under which it is appropriate for
15 customers of a distribution utility to fund switching energy efforts to help
16 customers from one fuel to another adopt electric thermal or electric
17 transportation technologies, including particularly the use of the energy
18 efficiency charge or distribution utility funding to support the deployment of
19 new electric thermal these technologies; and.

20 (4) After consideration of the issues identified in subdivisions
21 (1)–(3) of this subsection, whether the Board should authorize energy

1 efficiency utilities to promote adoption of electric thermal or electric
2 transportation technologies, or both, and the circumstances, if any, under
3 which ratepayers should support this effort.

4 (d) If the Board’s determination under subdivision (c)(4) of this section
5 is affirmative either in whole or in part, then the Board shall complete the
6 second stage of the investigation on or before January 1, 2015, which shall
7 consider each of the following and any other issue the Board deems
8 relevant:

9 (1) the appropriate roles and responsibilities of electric distribution
10 utilities and energy efficiency utilities in ~~providing load management and in~~
11 ~~deploying new technologies, such as air source heat pumps, that have the~~
12 ~~potential to increase the demand for electrical energy while decreasing~~
13 ~~demand for other fuels used for thermal energy (new electric thermal~~
14 ~~technologies) promoting adoption of electric thermal and electric~~
15 ~~transportation technologies and in employing demand management to~~
16 ~~address any increase in peak electric consumption associated with these~~
17 ~~technologies, including time-of-use rates, dynamic rates, and active~~
18 ~~demand response;~~

19 (2) the appropriate roles and responsibilities of electric distribution
20 utilities, energy efficiency utilities, ~~the Clean Energy Development Fund,~~
21 and providers of renewable electric generation in coordinating the delivery of

1 efficiency services and consideration of on-site renewable electric
2 generation; and

3 (3) the appropriate funding source for the efforts of energy
4 efficiency utilities to promote adoption of electric thermal and
5 transportation technologies and the level of priority and allocation that
6 promotion of these technologies should be given with the budget of the
7 energy efficiency utilities.

8 (e) On or before January 15, 2015, the Board shall report the results of
9 its investigation under this section to the House Committee on Commerce
10 and Economic Development, the Senate Committee on Finance, and the
11 House and Senate Committees on Natural Resources and Energy, together
12 with any recommendations for statutory change.

13 Sec. 5. EFFECTIVE DATES; STATUTORY REVISION

14 (a) This section and Sec. 4 shall take effect on passage. This act shall
15 take effect on passage except that, in Sec. 1, 30 V.S.A. § 209(d)(3)(B)(iii)
16 (energy efficiency charge; incentives; electric thermal and transportation)
17 shall take effect on February 1, 2015.

18 (b) Secs. 1 (definitions), 2 (jurisdiction; general scope) and 3 (least cost
19 integrated planning) shall take effect on January 1, 2015, except that they
20 shall apply to the Public Service Board's investigation under Sec. 4.
21 During statutory revision, the Office of Legislative Council shall replace

- 1 **the phrase “Sec. 4 of this act” in Sec. 1, 30 V.S.A. § 209(d)(3)(B)(iii), with a**
- 2 **full citation to the act and section number in the 2014 Acts and Resolves.**

DRAFT